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Ministry of Industry and Information Technology, National Development and Reform Commission, Notice of the State-owned Assets Supervision and Administration Commission of the State Council on Consolidating the Upward Trend, Strengthening the Revitalization of Industrial Economy Ministry of Industry and Information Technology Joint Operation [2022] No. 160

All provinces, autonomous regions, municipalities directly under the Central Government, cities with separate planning status, the competent departments of industry and information technology of the Xinjiang Production and Construction Corps, the Development and Reform Commission, and the State-owned Assets Supervision and Administration Commission:

Industry is the main body and engine of economic growth, and revitalizing the industrial economy is a solid support for stabilizing the overall economic market. In order to thoroughly implement the spirit of the 20th CPC National Congress, conscientiously implement the decision-making and deployment of the CPC Central Committee and the State Council on the current economic work, accelerate the implementation of the State Council's package of policies to stabilize the economy and the continuation policies, consolidate the trend of industrial economic recovery, and better play the role of stabilizing the economic market as a "ballast stone", the relevant matters are hereby notified as follows.

1. General requirements

Adhere to the guidance of Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, deeply implement the spirit of the

2022th National Congress of the Communist Party of China, adhere to the general tone of seeking progress while maintaining stability, complete, accurate and comprehensive implementation of the new development concept, accelerate the construction of a new development pattern, focus on promoting high-quality development, fully implement the requirements of "epidemic prevention, economic stability, and development security", shoulder the political responsibility of stabilizing the overall economic market, seize the current important window period of economic recovery, put the stabilization of the industrial economy in a more prominent position, strengthen goal-oriented, Problem-oriented and result-oriented, consolidate the main responsibility, gather the strength of all parties, focus on expanding demand, promoting circulation, helping enterprises, strong kinetic energy, and stable expectations, ensure that the industrial economy operates in a reasonable range in the fourth quarter of 2023, maintain the basic stability of the proportion of manufacturing, and lay a solid foundation for achieving "stable opening" and accelerating the promotion of new industrialization in <>.

——Persist in focusing on key points and increasing efficiency. Closely link the various policies and measures that have been introduced to stabilize growth, maintain the continuity and stability of policies, focus on key areas and weak links, form a policy superposition combination effect, and promote the accelerated recovery of the industrial economy.

-- Persisting in adapting measures to local conditions and separating policies. Support regions with the conditions, especially major industrial provinces, key industries and large enterprises, to strive to achieve the expected goals for the whole year, and take the lead in stabilizing the national industrial economy; Other regions, industries and enterprises facing difficulties should focus on overcoming difficulties and go all out to stabilize growth.

- Persisting in basing ourselves on the present and taking into account the long term. Focus on solving the outstanding difficulties and problems in the current operation of the industrial economy, strive for the best results, and make good use of the favorable opportunity of industrial structure adjustment, make up for the short board, forge the long board, strengthen the foundation, and promote the high-quality development of the manufacturing industry.

- Adhere to bottom-line thinking and safe development. Better coordinate development and security, make plans to respond to various major risks and challenges, effectively ensure the safety of energy raw materials and the stability of key industrial chains and supply chains, improve the ability to prevent and resolve major risks, and firmly grasp the initiative of economic security and development.

Second, take multiple measures at the same time to consolidate the foundation for the stabilization of the industrial economy

Consolidate the upward trend of the industrial economy, and focus on policy implementation. It is necessary to adhere to the system concept and comprehensive policies, effectively solve the outstanding problems faced with effective policy measures, and ensure that the industrial economy operates in a reasonable range.

(1) Accelerate the construction of major projects to form a physical workload. Make good use of policy tools such as policy-based development financial tools, equipment renewal and transformation re-loans and interest discounts, and medium- and long-term loans for manufacturing, accelerate the construction of major engineering projects related to the "14th Five-Year Plan" and major projects in various regions, coordinate the guarantee of land use, energy use and other factors, and strive to start construction as soon as possible and achieve early results. Revise the "Investment Guide for Technological Transformation and Upgrading of Industrial Enterprises", implement the orientation plan for technological transformation and upgrading of industrial enterprises, and guide enterprises to carry out a new round of investment in technological transformation and equipment upgrading. Promote government investment funds to implement national strategies and expand project investment.

(2) Tapping market potential and expanding consumer demand. We will further expand automobile consumption, implement preferential policies such as the phased halving of the purchase tax for passenger cars with a displacement of 0. < > liters or less, and the renewal of the purchase tax exemption for new energy vehicles, and launch the pilot city of full electrification of vehicles in the public sector. Accelerate the popularization of cruise yachts and promote the green and intelligent upgrading of inland vessels. Continue to carry out a series of activities of the "three products" national tour of consumer goods, accelerate the creation of the "three products" strategic demonstration city, carry out home appliances to the countryside and trade-in activities, organize the "< > enterprises and thousands of products" training project, and create a phalanx of famous consumer products in China. Implement the "three products" action of raw materials, and guide local governments to carry out green building materials to the countryside. Carry out a series of activities on information consumption + rural revitalization, standardize the development of the online economy, guide e-commerce platforms and offline retailers to carry out promotional activities, and promote the release of consumption potential.

(132) Stabilize the export of industrial products. Ensure the stability of the foreign trade industry chain, guide all localities to establish a service guarantee system for key foreign trade enterprises, solve the difficult problems of foreign trade enterprises in a timely manner, and guarantee them in production, logistics, and employment. Improve the efficiency of port collection and distribution and domestic transportation, and ensure the fast transfer of import and export goods. Implement policies and measures to stabilize foreign trade, further increase support for export credit insurance, and do a solid job in the

release of foreign trade credit. Accelerate the transportation of new energy vehicles and power batteries through China-Europe trains, and support the development of new foreign trade formats such as cross-border e-commerce and overseas warehouses. Promote all localities to actively use existing channels such as special funds for foreign economic and trade development, and support small, medium and micro enterprises to participate in overseas exhibitions and expand orders. The 2nd China Import and Export Fair (Canton Fair) online exhibition was held, the scope of exhibitors was expanded, the online display time was extended, and the transaction effectiveness was further improved.

(4) Improve the resilience and security level of the industrial chain and supply chain. All localities should strictly implement the "nine prohibitions" requirements for epidemic prevention and control, guide enterprises to establish closed-loop production plans and emergency response plans, and do a good job in the work related to production material reserves, employee arrivals, living and epidemic prevention material supply, and ensure the smooth flow of people and materials. Establish a coordination mechanism for normalizing and stabilizing the industrial chain and supply chain in response to the impact of major emergencies, focus on key regions, key industries, and key enterprises, strengthen inter-regional and upstream and downstream linkages, and help leading enterprises and key node enterprises solve the problem of blocking points and "point-to-point" and "one-to-one" to ensure the stable production of key enterprises and the stable and smooth supply chain of key industrial chains. In-depth implementation of industrial infrastructure reengineering projects, strengthen the supply guarantee and collaborative reserve of key raw materials, key software, core basic components, components, and coordinate and promote the promotion and application of automotive chips, technical research, and production capacity improvement, and further expand supply channels. Give full play to the role of the inter-ministerial coordination mechanism for coal, electricity, oil and gas transportation support, strengthen the overall planning and coordination of resources, formulate emergency plans for energy supply, guide local governments to optimize and orderly electricity consumption measures, ensure the security of power and coal supply in peak winter, and meet the rational energy use needs of industrial development.

(五) 持续壮大新动能。深入实施先进制造业集群发展专项行动，聚焦新一代信息技术、高端装备、新材料、新能源等重点领域，推进国家级集群向世界级集群培育提升。启动创建国家制造业高质量发展试验区，构建一批各具特色、优势互补、结构合理的区域增长极。加强新技术新产品的推广应用，推动新一代信息技术与制造业深度融合，构建新一代信息技术、人工智能、生物技术、新能源、高端装备、工业软件、绿色环保等一批新的增长引擎，大力发展新产业、新业态、新模式。加快发展数字经济，打造具有国际竞争力的数字产业集群。深入实施智能制造工程，开展智能制造试点示范行动，加快推进装备数字化，遴选发布新一批服务型制造示范，加快向智能化、绿色化和服务化转型。深入开展工业互联网创新发展工程，实施5G行业应用“十百千”工程，深化“5G+工业互联网”融合应用，加快5G全

连接工厂建设，推动各地高质量建设工业互联网示范区和“5G+工业互联网”融合应用先导区。落实5G扬帆应用行动计划，深入推进5G规模化应用。

三、分业施策，强化重点产业稳定发展

巩固工业经济回升向好趋势，重点在行业。要统筹推进强基础、补短板、锻长板、育集群、建生态各项工作，深入推动产业基础高级化、产业链现代化，促进重点产业高端化智能化绿色化发展。

（六）推动原材料行业提质增效。聚焦产业基础好、比较优势突出、技术领先的行业细分领域或重点产品，发挥产业链龙头企业引领带动作用，支持形成一批石化化工、钢铁、有色金属、稀土、绿色建材、新材料产业集群。落实落细工业领域以及石化化工、钢铁、有色金属、建材等重点行业碳达峰实施方案，健全绿色制造体系，加快节能降碳装备技术推广应用。做好大宗原材料保供稳价，完善大宗原材料供给“红黄蓝”预警机制，下达化肥最低生产计划，灵活运用国家储备开展市场调节，促进价格运行在合理区间。提升战略性资源供应保障能力，进一步完善废钢、废旧动力电池等再生资源回收利用体系，研究制定重点资源开发和产业发展总体方案，开展光伏压延玻璃产能预警，指导光伏压延玻璃项目合理布局。加快国内（重点）铁矿石项目建设，推进智能矿山建设。优化布局建设国家新材料重点平台，深化实施首批次应用保险补偿机制，加快促进一批重点新材料产用衔接和市场应用推广。

（七）巩固装备制造业良好势头。打好关键核心技术攻坚战，提高大飞机、航空发动机及燃气轮机、船舶与海洋工程装备、高端数控机床等重大技术装备自主设计和系统集成能力。实施重大技术装备创新发展工程，做优做强信息通信设备、先进轨道交通装备、工程机械、电力装备、船舶等优势产业，促进数控机床、通用航空及新能源飞行器、海洋工程装备、高端医疗器械、邮轮游艇装备等产业创新发展。发挥新能源汽车产业发展部际协调机制作用，突破关键核心技术，构建新型产业生态，完善基础设施建设，推动新能源汽车产业高质量可持续发展。组织农机装备补短板行动，一体化推动生产推广应用。加快能源电子产业发展，推动智能光伏创新发展和行业应用，完善光伏、锂电等综合标准化技术体系。优化实施首台

（套）重大技术装备、重点新材料首批次保险补偿试点政策，深入开展政府采购支持首台（套）试点，推动首台（套）、首批次等创新产品研发创新和推广应用。

（八）促进消费品行业稳定恢复。深入实施增品种、提品质、创品牌“三品”战略，编制《升级和创新消费品指南》，促进产品迭代更新。抓紧制定发布地方特色食品产业培育、推动生物制造发展等政策文件，加快制修订家用电器、婴童用品、电动自行车等重点产品强制性国家标准。推动医药等重点产业链补短板，加快关键原辅料、设备配件和生产工艺研发攻关，促进集群化发展。支持纺织服装行业绿色化发展，加大再生纤维制品宣传推广力度，稳住轻工、纺织等劳动密集型产品出口，促进传统行业平稳运行。

四、分区施策，促进各地区工业经济协同发展

巩固工业经济回升向好趋势，关键在地方。各地要结合自身实际，加强央地联动、区域协作，充分发挥区位优势 and 比较优势，推动区域工业经济协调发展。

（九）东部工业大省主动发挥稳经济关键支撑作用。东部工业大省产业基础好、市场规模大、外资外贸占比高、带动性强，要勇挑大梁，推动工业经济加快恢复和高质量发展，为全国工业经济稳定增长多作贡献。大力发展高端制造业，培育壮大新兴产业，着力强化数字赋能，推进绿色低碳转型，塑造制造业高质量发展新优势。强化创新引领和产业转型，支持建设培育一批国家级产业技术创新平台、制

造业创新中心、工业设计中心。深化“放管服”改革，扩大高水平开放，更大激发市场活力和社会创造力。强化与资源富集区、成本优势区等区域分工协作，推动部分产业向中西部和东北地区转移，增强全国工业经济弹性和韧性。

（十）中西部地区努力巩固较快增长态势。能源原材料大省要着力稳生产增效益，巩固较快增长势头。受电力短缺影响较大省份要对照增长目标，抓紧谋划用电高峰后的追平补齐措施。支持中西部承接产业转移，在有基础优势的地区，通过中央企业投资、国家产业转移基金重点支持等方式，促进西部地区转型升级，加快培育发展特色产业和集群。进一步优化西部地区营商环境，在满足产业、能源、碳排放等政策的条件下，支持符合生态环境分区管控要求和环保、能效、安全生产等标准要求的高载能行业向西部清洁能源优势地区集聚。

（十一）东北地区推动全面振兴取得新突破。东北地区要加快推进产业转型升级，充分发挥装备制造、能源原材料、农业及农产品加工等产业优势，大力推进技术创新，加快培育一批战略性新兴产业，积极发展生产性服务业。积极支持驻东北地区中央企业发展，防止因人才流失和人员老化导致创新能力减弱，确保重点产业链供应链稳定安全。不断完善有利于民营经济发展的经济社会环境，提高对资本和人才的吸引力。

五、分企施策，持续提升企业活力

巩固工业经济回升向好趋势，主体是企业。要充分发挥不同规模、不同所有制企业的积极性，激发活力，增强信心，为工业经济稳定恢复提供有力支撑和保障。

（十二）充分发挥大型企业“顶梁柱”作用。大型企业要把稳增长放在更加突出位置，细化落实稳增长目标任务。特别是中央工业企业要发挥好对产业链主体支撑和融通带动作用；要加强生产运行调度，拓展挖潜增利空间，努力多作贡献；要在加快自身发展助力经济大盘稳定的同时，全力做好能源粮食安全托底和保供稳价，推动能源、物流和新型基础设施建设，释放采购需求；要积极为中小企业供应商提供项目、资金等支持，对中小企业账款“应付尽付、应付快付”，落实2022年减免房租政策对服务业小微企业和个体工商户房租“应免尽免、应免快免”。

（十三）加力支持中小企业和民营企业专精特新发展。充分发挥各级中小企业协调机制作用，抓好各项惠企政策落实，鼓励地方出台配套举措。加大国家小型微型企业创业创新示范基地和中小企业公共服务示范平台培育力度，加强产业技术基础公共服务平台能力建设投入，深入开展中小企业服务行动，推动优质中小企业对接多层次资本市场，强化对中小企业创新创业活动的支撑。深入实施优质中小企业梯度培育工程，组织开展中小企业数字化赋能专项行动、大中小企业融通创新“携手行动”、“千校万企”协同创新伙伴行动，大力促进中小企业特色产业集群发展，激发涌现一大批专精特新企业、“小巨人”企业和制造业单项冠军企业。扎实开展防范和化解拖欠中小企业账款专项行动、涉企违规收费专项整治，抓好减轻企业负担综合督查发现问题整改，努力为中小企业和民营企业发展营造良好环境。

（十四）强化对外资企业的服务保障。建立健全与外资企业的常态化交流机制，强化用工、用能、物流等生产要素保障，积极协调解决合理需求，确保企业稳定生产和正常经营。指导外资企业落实好疫情防控工作指南，进一步便利外资企业商务、技术人员及家属出入境。鼓励和支持外资企业加大在华高新技术、中高端制造、传统制造业转型升级等领域的投资，支持外资企业在华设立研发中心和参与承担国家科技计划项目。强化制造业重大外资项目服务保障，推动相关项目尽快落地。持续优化营商环境，提升知识产权保护水平和数据治理水平。

六、保障措施

巩固工业经济回升向好趋势，良好机制是保障。要锚定稳经济一揽子政策和接续政策措施，以及振作工业经济系列政策，细化配套措施，实化工作举措，努力为工业稳增长提供坚实的政策保障。

（十五）强化责任形成合力。各有关方面要坚决把思想和行动统一到党的二十大精神上来，统一到党中央对当前经济形势的重大判断和对下半年经济工作的决策部署上来，强化责任担当，积极主动作为，推动工业经济持续稳定增长。各地有关部门要充分发挥工业稳增长协调机制作用，加强组织领导，挖掘政策潜力，完善配套措施，狠抓政策落实，促进本地区工业经济平稳运行。各有关部门要结合职能职责，积极推出有利于促进工业经济平稳增长的政策举措，推动政策精准发力，进一步释放政策效应。

（十六）加大政策扶持力度优化发展环境。落实落细国务院稳住经济一揽子政策和接续政策，用足用好制造业留抵退税、研发费用加计扣除、制造业专项贷款等财税金融政策。加强产业政策与金融政策协同，发挥产融合作平台作用，综合运用信贷、债券、基金、保险、专项再贷款等各类金融工具，促进集成电路、新能源汽车、生物技术、高端装备、绿色环保等重点产业创新发展。用好小微企业融资担保降费奖补资金，扩大政府性融资担保业务规模。鼓励地方安排中小企业纾困专项资金，对符合条件的企业给予资金支持。深入开展促进中小企业发展环境第三方评估。

（十七）完善监测调度和督导激励机制。聚焦重点地区、行业、企业和园区，完善不同频次监测调度机制，加强苗头性问题预警和分析研判，做好政策储备。组织开展“工业稳增长和转型升级成效明显市（州）”申报，对稳增长取得突出成效的地区在工作中给予优先支持。充分发挥制造业高质量发展指标体系的引导性作用，定期通报各地工业生产、效益、投资和制造业增加值比重等指标数据，加强目标管理和进度督促，推动各地采取有力措施促进工业经济平稳增长。大力挖掘各地工业稳增长典型案例，总结提炼和积极推广可借鉴的经验和做法，发挥好示范引领作用，进一步坚定信心、提振预期。

工业和信息化部
国家发展改革委
国务院国资委
2022年11月21日

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